

# The Audit Plan for Tamworth Borough Council

This version of the report is a draft. Its contents and subject matter remain under review and its contents may change and be expanded as part of the finalisation of the report.

### Year ended 31 March 2015

26 March 2015

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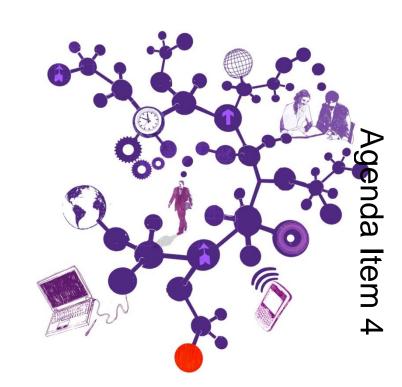
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The contents of this report relate only to the matters which have come to our attention, which we believe need to be reported to you as part of our audit process. It is not a comprehensive record of all the relevant matters, which may be subject to change, and in particular we cannot be held responsible to you for reporting all of the risks which may affect the Council or any weaknesses in your internal controls. This report has been prepared solely for your benefit and should not be quoted in whole or in part without our prior written consent. We do not accept any responsibility for any loss occasioned to any third party acting, or refraining from acting on the basis of the content of this report, as this report was not prepared for, nor intended for, any other purpose.

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## 1. Understanding your business

In planning our audit we need to understand the challenges and opportunities the Council is facing. We set out a summary of our understanding below.

### **Challenges/opportunities**

### 1. Medium Term Financial Strategy

- The Medium Term Financial Strategy forecasts a balanced position over 3 years for the General Fund, 5 years for the HRA with remaining balances in excess of the minimum approved level of 20.5m at the end of the period.
   However, it was highlighted to Cabinet do Joint Scrutiny Committee during Panuary 2015 that, from 2018/19
   Owards, the General Fund faces a financial deficit estimated at c.£2m p.a. resulting in a project deficit of c.£4m at the end of 2019/20.
- The Council has developed a new Operational Model to further build on the current Sustainability Strategy.

### 2. 2014/15 Financial Performance

 The forecast full year outturn as at period 9 is a projected favourable variance of £458k (5.02%).

### 3. Town Centre Regeneration

- The Council has plans for a town centre regeneration project to develop a new Creative Quarter. The anticipated cost is estimated at £5.6m.
- Work is planned to commence in early 2016 after grant funding has been approved.

### 4. Pension Contributions

 You made a prepayment of pension contributions in 2014/15 for contributions up to 2017.







### Our response

We will review your Medium Term Financial Strategy and new Operational Model as part of our work on your arrangements for financial resilience.

We review the final year end position to see if the forecast variable position is achieved.

We will review the capital programme and the possible effect on the Medium Term Financial Strategy.  We will review the accounting transactions and disclosures.

## 2. Developments relevant to your business and the audit

In planning our audit we also consider the impact of key developments in the sector and take account of national audit requirements as set out in the Code of Audit Practice ('the code') and associated guidance.

### **Developments and other requirements**

### 1.Financial reporting

 Changes to the CIPFA Code of Practice

### 2. Legislation

 Local Government Finance settlement

### 3. Corporate governance

- Annual Governance Statement (AGS)
- Explanatory foreword

### 4. Financial Pressures

- Managing service provision with less resource
- Progress against savings plans

### 5. Other requirements

- The Council is required to submit a Whole of Government accounts pack on which we provide an audit opinion
- The Council completes grant claims and returns on which audit certification is required

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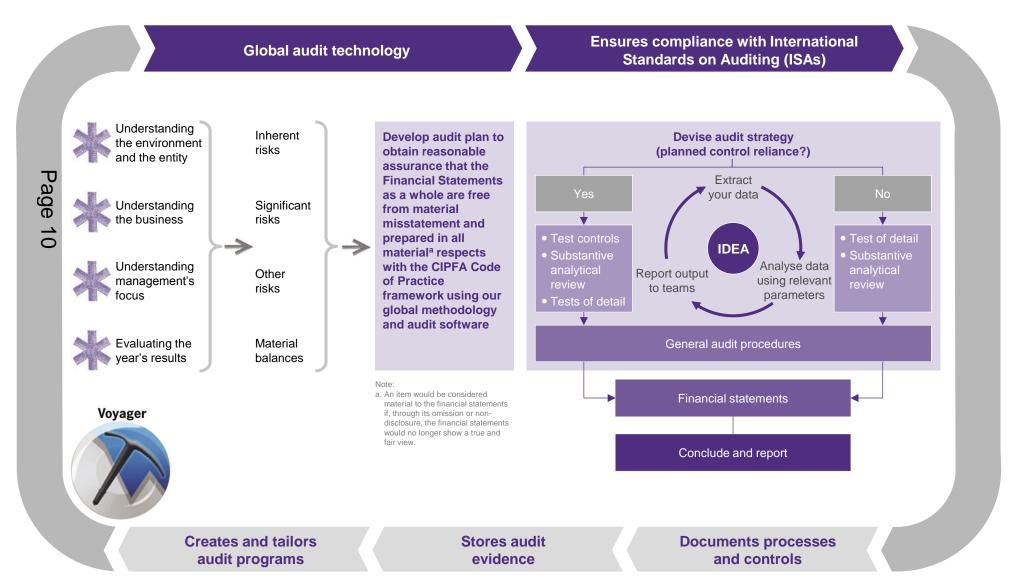
### We will ensure that

- the Council complies with the requirements of the CIPFA Code of Practice through discussions with management and our substantive testing.
- We will discuss the impact of the legislative changes with the Council through our regular meetings with senior management and those charged with governance, providing a view where appropriate
- We will review the arrangements the Council has in place for the production of the AGS

Our response

- We will review the AGS and explanatory foreword to consider whether they are consistent with our knowledge
- We will review the Council's performance against the 2014/15 budget, including consideration of performance against the savings plan
- We will undertake a review of Financial Resilience as part of our VfM conclusion
- We will carry out work on the WGA pack in accordance with requirements
- We will certify the housing benefit subsidy claim in accordance with the requirements specified by Public Sector Audit Appointments Ltd. This company will take over the Audit Commission's responsibilities for housing benefit grant certification from 1 April 2015.

## 3. Our audit approach



## 4. Significant risks identified

'Significant risks often relate to significant non-routine transactions and judgmental matters. Non-routine transactions are transactions that are unusual, either due to size or nature, and that therefore occur infrequently. Judgmental matters may include the development of accounting estimates for which there is significant measurement uncertainty' (ISA 315).

In this section we outline the significant risks of material misstatement which we have identified. There are two presumed significant risks which are applicable to all audits under auditing standards (International Standards on Auditing – ISAs) which are listed below:

Significant risk	Description	Substantive audit procedures
The revenue cycle includes fraudulent transactions	Under ISA 240 there is a presumed risk that revenue may be misstated due to the improper recognition of revenue.  This presumption can be rebutted if the auditor concludes that there is no risk of material misstatement due to fraud relating to revenue recognition.	Having considered the risk factors set out in ISA240 and the nature of the revenue streams at Tamworth Borough Council, we have determined that the risk of fraud arising from revenue recognition can be rebutted, because:  • there is little incentive to manipulate revenue recognition • opportunities to manipulate revenue recognition are very limited • the culture and ethical frameworks of local authorities, including Tamworth Borough Council, mean that all forms of fraud are seen as unacceptable.
Maggement over-ride of controls	Under ISA 240 the presumption that the risk of management over-ride of controls is present in all entities.	Work planned:  Review of accounting estimates, judgments and decisions made by management  Testing of journal entries  Review of unusual significant transactions

## 5. Other risks identified

The auditor should evaluate the design and determine the implementation of the entity's controls, including relevant control activities, over those risks for which, in the auditor's judgment, it is not possible or practicable to reduce the risks of material misstatement at the assertion level to an acceptably low level with audit evidence obtained only from substantive procedures (ISA 315).

In this section we outline the other risks of material misstatement which we have identified as a result of our planning.

	Audit Approach	
Creditors related to core activities (e.g. supplies) understated or not recorded in the correct period	We have documented our understanding of the operating expenses system and completed walkthroughs where we have identified that the controls are operating effectively.	
	We will:	
	<ul> <li>review and test the reconciliation between the creditors ledger and the general ledger.</li> </ul>	
	gain an understanding of the accruals process and any assumptions used.	
	<ul> <li>substantively test post year end payments to ensure expenditure is recorded in the correct period.</li> </ul>	
Employee remuneration and benefit obligations and expenses understated.	We have documented our understanding of the employee remuneration system and completed walkthroughs where we have identified that the controls are operating effectively.	
	We have undertaken testing of payroll expenditure from a sample of employees for periods 1 – 10. The remaining periods will be tested during our final accounts visit.	
	We will:	
	review and test the reconciliation between payroll and the general ledger.	
	perform analytical procedures of the payroll on a month by trend analysis.	
Welfare benefit expenditure improperly computed	We have documented our understanding of the welfare benefits system and completed walkthroughs where we have identified that the controls are operating effectively.	
	We will perform detailed testing of benefits expenditure by following the HBCOUNT methodology.	
	Employee remuneration and benefit obligations and expenses understated.	

## 6. Value for money

### **Value for money**

The Code requires us to issue a conclusion on whether the Council has put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources. This is known as the Value for Money (VfM) conclusion.

Our VfM conclusion is based on the following criteria specified by the Audit Commission:

VfM criteria	Focus of the criteria
The organisation has proper arrangements in place for securing financial resilience	The organisation has robust systems and processes to manage financial risks and opportunities effectively, and to secure a stable financial position that enables it to continue to operate for the foreseeable future
The organisation has proper arrangements for challenging how it secures economy, efficiency and effectiveness	The organisation is prioritising its resources within tighter budgets, for example by achieving cost reductions and by improving efficiency and productivity

We have undertaken a risk assessment to identify areas of risk to our VfM conclusion. We will undertake work in the following areas to address the risks identified:

- A review of the Medium Term Financial Strategy and consider how the Council is ensuring a balanced budget continued delivered after 2017/18.
- · A review of financial resilience.

The results of our VfM audit work and the key messages arising will be reported in our Audit Findings report and in the Annual Audit Letter.

## 7. Results of interim audit work

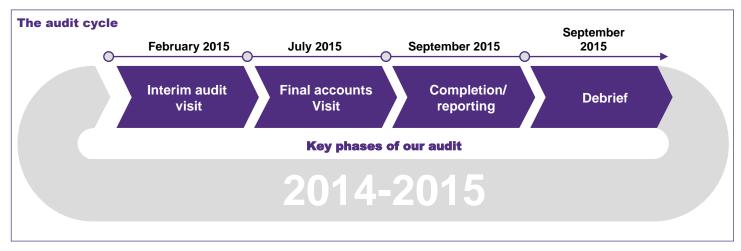
The findings of our interim audit work, and the impact of our findings on the accounts audit approach, are summarised in the table below:

	Work performed and findings	Conclusion
Internal audit	We have completed a high level review of internal audit's overall arrangements. Our work has not identified any issues which we wish to bring to your attention.	Our review of internal audit work has not identified any weaknesses which impact on our audit approach.
Page	We also reviewed internal audit's work on the Council's key financial systems to date. We have not identified any significant weaknesses impacting on our responsibilities.	
Walkthrough testing	We have completed walkthrough tests of controls operating in areas where we consider that there is a risk of material misstatement to the financial statements.	Our work has not identified any weaknesses which impact on our audit approach
	Our work has not identified any issues which we wish to bring to your attention. Internal controls have been implemented in accordance with our documented understanding	
Entity level controls	We have obtained an understanding of the overall control environment relevant to the preparation of the financial statements including:	Our work has identified no material weaknesses which are likely to adversely impact on the Council's financial statements
	Communication and enforcement of integrity and ethical values	
	Commitment to competence     Destining by those charged with governous.	
	<ul><li>Participation by those charged with governance</li><li>Management's philosophy and operating style</li></ul>	
	Organisational structure	
	Assignment of authority and responsibility	
	Human resource policies and practices	

## 7. Results of interim audit work cont'd

	Work performed	Conclusion
Review of information technology controls	Our information systems specialist will perform a high level review of the general IT control environment, as part of the overall review of the internal controls system. We will also perform a follow up of the issues that were raised last year.	Due to the timing of this work we will report the outcome of the work to you in our Audit Findings Report to be presented in September 2015, unless there is risk that we need to report sooner.
Journal entry controls	We have reviewed the Council's journal entry policies and procedures as part of determining our journal entry testing strategy and have not identified any material weaknesses which are likely to adversely impact on the Council's control environment or financial statements.	Our work has not identified any material weaknesses which are likely to adversely impact on the Council's control environment or financial statements.  During our final accounts visit we will undertake detailed testing on journal transactions for the financial year, by extracting 'unusual' entries for further review.
Early substantive testing  O  O  O  O  O  O	We have undertaken early testing for periods 1 – 10 in the following areas:  Operating expenditure Employee remuneration Welfare expenditure Grant revenues	Our early work has not identified any issues that which we wish to bring to your attention.  We will complete our testing during our final accounts visit.

## 8. Key dates



Date	Activity
January 2015	Planning
February 2015	Interim site visit
March 2015	Presentation of audit plan to Audit Committee
July 2015	Year end fieldwork
31 July 2015	Audit findings clearance meeting and discussion of audit findings report with Executive Director (Corporate Services) and Director (Finance)
September 2015	Report audit findings to those charged with governance (Audit and Governance Committee)
September 2015	Sign financial statements opinion

## 9. Fees and independence

### **Fees**

	£
Council audit	65,550
Grant certification	15,630
Total fees (excluding VAT)	81,180

### Our fee assumptions include:

- Supporting schedules to all figures in the accounts are supplied by the agreed dates and in accordance with the agreed upon information request list
- The scope of the audit, and the Council and its activities, have not changed significantly
- The Council will make available management and counting staff to help us locate information and to provide explanations

### **Grant certification**

- Our fees for grant certification cover only housing benefit subsidy certification, which falls under the remit of Public Sector Audit Appointments Limited, as the successor to the Audit Commission in this area.
- Fees in respect of other grant work, such as reasonable assurance reports, would be shown under 'Fees for other services.'

### Fees for other services

Service	Fees £
None	Nil

### Fees for other services

Fees for other services reflect those agreed at the time of issuing our Audit Plan. Any changes will be reported in our Audit Findings Report and Annual Audit Letter.

### **Independence and ethics**

We confirm that there are no significant facts or matters that impact on our independence as auditors that we are required or wish to draw to your attention. We have complied with the Auditing Practices Board's Ethical Standards and therefore we confirm that we are independent and are able to express an objective opinion on the financial statements.

Full details of all fees charged for audit and non-audit services will be included in our Audit Findings report at the conclusion of the audit.

We confirm that we have implemented policies and procedures to meet the requirement of the Auditing Practices Board's Ethical Standards.

## 10. Communication of audit matters with those charged with governance

International Standards on Auditing (ISA) 260, as well as other ISAs, prescribe matters which we are required to communicate with those charged with governance, and which we set out in the table opposite.

This document, The Audit Plan, outlines our audit strategy and plan to deliver the audit, while The Audit Findings will be issued prior to approval of the financial statements and will present key issues and other matters arising from the audit, together with an explanation as to how these have been resolved.

We will communicate any adverse or unexpected findings affecting the audit on a timely basis, either informally or via a report to the Council.

### Respective responsibilities

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This plan has been prepared in the context of the Statement of Responsibilities of Auditors and Audited Bodies issued by the Audit Commission (<a href="www.audit-commission.gov.uk">www.audit-commission.gov.uk</a>).

We have been appointed as the Council's independent external auditors by the Audit Commission, the body responsible for appointing external auditors to local public bodies in England. As external auditors, we have a broad remit covering finance and governance matters.

Our annual work programme is set in accordance with the Code of Audit Practice ('the Code') issued by the Audit Commission and includes nationally prescribed and locally determined work. Our work considers the Council's key risks when reaching our conclusions under the Code.

It is the responsibility of the Council to ensure that proper arrangements are in place for the conduct of its business, and that public money is safeguarded and properly accounted for. We have considered how the Council is fulfilling these responsibilities.

Our communication plan	Audit plan	Audit findings
Respective responsibilities of auditor and management/those charged with governance	<b>✓</b>	
Overview of the planned scope and timing of the audit. Form, timing and expected general content of communications	✓	
Views about the qualitative aspects of the entity's accounting and financial reporting practices, significant matters and issue arising during the audit and written representations that have been sought		✓
Confirmation of independence and objectivity	✓	✓
A statement that we have complied with relevant ethical requirements regarding independence, relationships and other matters which might be thought to bear on independence.	✓	✓
Details of non-audit work performed by Grant Thornton UK LLP and network firms, together with fees charged.		
Details of safeguards applied to threats to independence		
Material weaknesses in internal control identified during the audit		✓
Identification or suspicion of fraud involving management and/or others which results in material misstatement of the financial statements		✓
Non compliance with laws and regulations		✓
Expected modifications to the auditor's report, or emphasis of matter		✓
Uncorrected misstatements		✓
Significant matters arising in connection with related parties		✓
Significant matters in relation to going concern		✓



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